

Türkiye : COVID-19 Medical Emergency Response Project

1. Project Information

Project ID:	P000424	Instrument ID:	L0424A
Member:	Türkiye	Region:	Western Asia
Sector:	CRF-Public Health	Sub-sector:	N/A
Instrument type:	<input checked="" type="checkbox"/> Loan:70.00 Euro million <input type="checkbox"/> Guarantee	Lead Co-financier(s):	European Bank for Reconstruction and Development
ES category:	B	Borrowing Entity:	Ministry of Treasury and Finance, Türkiye
Implementing Entity:	Ministry of Health, Türkiye		
Project Team Leader:	Natalia Carla Sanz		
Responsible DG:	Gregory Liu		
Responsible Department:	INF2		
Project Team Members:	Weini Li, OSD - Social Development Specialist; Bernardita Saez, Project Counsel; Christopher Damandl, Alternate Counsel; Yi Geng, OSD - Financial Management Specialist; Yunlong Liu, OSD - Procurement Specialist; Jiaming Yu, Project admin		
Completed Site Visits by AIIB:	None Oct, 2022 Meetings with EBRD in Istanbul.		
Planned Site Visits by AIIB:	Jul, 2023 Planned visit in joint mission with EBRD.		
Current Red Flags Assigned:	1		
Current Monitoring Regime:	Regular Monitoring		
Previous Red Flags Assigned:	1		
Previous Red Flags Assigned Date:	2022/11		

2. Project Summary and Objectives

The Project will strengthen national health system in Türkiye for COVID-19 response by upgrading designated pandemic hospitals in Istanbul and public hospitals across Türkiye through procurement of medical equipment. The total project cost is EUR 200 million and co-financed by EBRD (EUR 130 million) and AIIB (EUR 70 million).

The Project objective is to support the Government of Türkiye in strengthening its healthcare emergency response in public hospitals against the COVID-19 pandemic.

3. Key Dates

Approval:	Aug. 27, 2020	Signing:	Dec. 21, 2020
Effective:	Feb. 09, 2021	Restructured (if any):	
Orig. Closing:	Dec. 31, 2021	Rev. Closing (if any):	Dec. 31, 2023

4. Disbursement Summary (EUR million)

Contract Awarded:		Cancellation (if any):	0.00
Disbursed:	31.51	Most recent disbursement (amount/date):	9.94/Oct. 20, 2022
Undisbursed:	38.50	Disbursement Ratio (%) ¹ :	45.01

5. Project Implementation Update

As per the original procurement plan, management responsibility of the goods contracts were divided into two directorates, General Directorate of Public Hospitals (KHGM) and General Directorate of Public Health (HSGM) in MoH. The PIU has the coordination and communication role in between the directorates, the Co-financiers and the Consultant hired to support on the supervision and implementation.

In the initial phase of the Project, a detailed work plan was created by both directorates KHGM and HSGM. Due to the delays in the procurement process, Ministry of Health requested to extend the project until Dec 31, 2023. This request was accepted by EBRD and AIIB on Dec 15 and 16, 2021, respectively.

As of May 2023, all direct contracts in the procurement plan (approx. EUR 42 million - 4 contracts, 13 lots in total) and the first two open tenders (PP3 and PP6 – approx. EUR 4 million in total) have been signed, with the delivery of the medical equipment and the formal acceptance procedures almost completed. The main direct contracting counterparties are GE Healthcare, Samsung Healthcare and Canon Medical.

In order to make full use of the funds and to properly address needs of public hospitals in Türkiye, MoH made several changes to the procurement plan, with the most recent version approved by the Co-financiers in January 2023. The team expects another revision to the plan in June 2023 (without any substantial changes, only revisions on quantities and estimates prices). In the latest approved plan, the Client included three additional contracts (PP7, PP8 and PP9), which are planned to be tendered by the end of 2023.

The Bank made three disbursements under the project, totalling to EUR 31.5 million. Fourth disbursement is expected to take place in July 2023.

The MoH was required to assign procurement, environmental, social and antimicrobial resistance (AMR) experts in PIU to support to implementation of the project. Procurement, environmental and social consultants and AMR expert have been already assigned by the Client and working with the PIU.

The final outstanding consultancy, Gender and Inclusion assignment consultant (Ankon Consulting) has also been hired by EBRD in January 2023. The consultant is currently working with PIU team and the MoH on the preparation of the inception report. The assignment will support development of skills and gender equality in the Turkish healthcare sector.

Kahramanmaraş Earthquakes: On 6 February 2023, a Mw 7.8 earthquake struck southern and central Türkiye, which was followed by a Mw 7.7 earthquake next day. Although the earthquake did not directly have an impact on the project, the full focus of the MoH and Turkish government is on the region. Due to the considerable cost of direct damages, reconstruction efforts will have a significant impact on the government budget over the next 3-5 years.

¹ Disbursement Ratio is defined as the volume (e.g. the dollar amount) of total disbursed amount as a percentage of the net committed volume.

Türkiye elections: Türkiye general elections took place on May 14, 2023, and runoff election on May 28, 2023. President Recep Tayyip Erdoğan won the election and remained as President. The Minister and Deputy Minister of Health have not changed after the election, and the PIU personnel remain the same.

Components	Physical Progress	Environmental & Social Compliance	Procurement
Component 1. Strengthening National Health system for Emergency COVID-19 Response (Part A)	Five of the nine packages have been delivered. PP6 has 3 lots pending. The tendering process of the remaining three packages (PP7, 8 and 9) is ongoing.	An Environmental and Social Commitment Plan (ESCP) in English, an Environmental and Social Management Framework (ESMF) in Turkish and a Stakeholder Engagement Plan (SEP) in Turkish are disclosed.	All direct contracts (4 in total - comprised of more than 15 lots), as well as two open tenders (PP3 and PP6) have been signed and nearly all (apart from 3 lots under PP6_ of the delivery of the equipment under these contracts are completed. There are only 3 remaining open tenders left under the project (PPs 7, 8 and 9).
Component 2. Project Management Support as well as Gender and Economic Inclusion (Part B and C)	Consultants have been appointed (EBRD financing)	An Environmental and Social Commitment Plan (ESCP) in English, an Environmental and Social Management Framework (ESMF) in Turkish and a Stakeholder Engagement Plan (SEP) in Turkish are disclosed.	N/A

Financial Management:

Additional delays may occur if the last three packages tendering processes take longer than expected. This could lead to a closing date extension to Q1 2024. Co-financiers are working closely with the client to avoid this.

Financial management: The project audit report for FY2021 has been submitted in time and no major issues are noted. The annual audit for FY2022 is carried out by the designated auditor and the audit report is due on June 30, 2023.

6. Status of the Grievance Redress Mechanism (GRM)

Grievances and public feedback can be submitted through an online form. GRM is fully functional and no GRM has been received.

7. Results Monitoring (please refer to the full RMF, which can be found on the last page of this PIMR)

The project will be monitored through the following key result indicators:

Remarks:

N/A

Project Indicators	Objective	Indicator level	Unit Measure	Cumulative Target Values												Frequency	Responsibility	Comments	
				Baseline		2020		2021		2022		2023		End Target					
				Year	Value	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Year	Target				Actual
Upgrading of the quality of physical infrastructure in designated Istanbul pandemic hospitals and selected public hospitals	Project	Y/N		2020	N	N	N		N		N				Y		Project close	MoH	
Net increase in access to Health infrastructure (2,000 beds in Istanbul Pandemic Hospitals as well as public hospitals across the country as per changing conditions)	Project	Number of beds		2020	0	0	0		0		0				2000		Project close	MoH	

Project Indicators	Intermediate	Indicator level	Unit of Measure	Cumulative Target Values												Frequency	Responsibility	Comments	
				Baseline		2020		2021		2022		2023		End Target					
				Year	Value	Target	Actual	Target	Actual	Target	Actual	Target	Actual	Year	Target				Actual